CONTENTS

Foreword ........................................... xi

The State of the States
Deborah Gona ......................................... 1

Chapter One
STATE CONSTITUTIONS ............................ 19
A review of constitutional revision and actions on proposals in the states during
1988-89 and the decade of the 1980s, along with general information on state cons-
itutions, amendment procedures, and constitutional commissions and conven-
tions.

State Constitutions and Constitutional Revision: 1988-89 and the 1980s
Janice May ........................................... 20

Chapter Two
STATE EXECUTIVE BRANCH ................. 49
An overview of the states’ chief executives, other officials, and executive branch
activities in 1988-89, as well as current information on the office of the governor
— including qualifications for office, compensation, powers, cabinet systems, trans-
sition provisions — and the powers, duties, qualifications for office, annual sala-
ries, methods of selection, and length of terms for selected executive branch officials.

The Governors, 1988-89
Thad L. Beyle ........................................ 50

The Executive Branch: Organization and Issues 1988-89
Thad L. Beyle ........................................ 75

Chapter Three
STATE LEGISLATIVE BRANCH ................... 107
A review of the evolution of the legislature, with special emphasis on changes in
the last two years. Basic information on the state legislatures — including the legal
provisions for legislative sessions and a variety of legislative procedures — is present-
ed, along with legislative compensation, statistics on bill introductions and enact-
ments for 1988 and 1989, and membership turnover in the legislatures.

The Council of State Governments  iii
CONTENTS

The State Legislatures

Rich Jones ......................................................... 108

Chapter Four
STATE JUDICIAL BRANCH ........................................ 193
An exploration of the state of the judiciary, with information on the courts of last
resort, intermediate appellate courts, and general trial courts, as well as the com-
ensation and methods of selection and removal of state judges.

State of the Judiciary

Dixie K. Knoebel ................................................... 194

Chapter Five
STATE ELECTIONS .................................................. 225
A review of recent state legislation and actions affecting elections and electoral
procedures. Information on which state offices will be up for election in 1990-91,
primary elections, campaign finance laws and limitations, procedures for passage
of initiatives, referendums and recalls, and voter registration information is present-
ed, along with state-by-state voting statistics for recent gubernatorial, non-
presidential, and presidential elections.

Election Legislation: 1988-89

Richard G. Smolka ................................................... 226

Chapter Six
STATE FINANCES ................................................... 281
An overview of the states' budget procedures, their revenue sources, expenditures,

State Government Finances

Henry S. Wulf ....................................................... 282

Trends in State Taxation: 1988-89

Ronald Alt .......................................................... 310

State Tax Collections in 1988

Gerard T. Keffer .................................................... 326

Chapter Seven
STATE MANAGEMENT AND ADMINISTRATION .................. 339
An overview of several components of state administration-including personnel
management, productivity improvement, facilities and fleet management, purchas-
ing, archives, and information services. Statistics on state government employment
and payrolls, as well as public employee retirement systems, are presented for 1987
and 1988.

Developments in State Administration and Management

Wayne W. Hall, Jr. ................................................... 340

Finances of State-Administered Public Employee Retirement Systems

Henry S. Wulf ......................................................... 366
Chapter Eight
SELECTED STATE ACTIVITIES, ISSUES, AND SERVICES .................................. 379
  An exploration of several areas of concern to the states — including an analysis
  of who are state innovators, education, health, labor, transportation and highways,
  criminal justice, and the environment.

Innovators in State Government: Their Organizational and Professional Environment
  Keon S. Chi and Dennis O. Grady .................................................. 382
Uniform State Laws: 1988-89
  John M. McCabe ................................................................. 405
Labor Legislation: 1988-89
  Richard R. Nelson ............................................................... 446
State Regulation of Occupations and Professions
  Frances Stokes Berry and Pamela L. Brinegar .......................... 465
Corrections in the 1990s: States Look to Intermediate Sanctions and Substance
  Abuse Programming
  Timothy H. Matthews and Kimberly D. Roberts .................... 483
Four State Environmental Protection Initiatives for the 1990s
  R. Steven Brown and John M. Johnson ................................. 501
Homelessness in the States
  Lee Walker ........................................................................... 511

Chapter Nine
INTERGOVERNMENTAL AFFAIRS ................................................................. 521
  A review of recent developments in the relationship between the federal government
  and the states and their local governments, and cooperative efforts
  among the states themselves. Statistics on federal aid and state intergovernmental
  revenue and expenditures for 1987 and 1988 are included.

Developments in Federal-State Relations
  Norman Beckman .................................................................... 522
  Joseph F. Zimmerman ............................................................. 533
State Aid to Local Governments
  David Kellerman and Henry S. Wulf .................................... 549
Interstate Compacts and Agreements
  Benjamin J. Jones and Deborah Reuter ............................... 565
The Council of State Governments ........................................ 568

Chapter Ten
STATE PAGES ..................................................................................... 581
  A variety of statistics and information about the states — including capitals, popu-
  lation sizes, land areas, historical data, elected executive branch officials, legislati-
  ve leaders, and judges of the courts of last resort. State mottos, flowers, songs,
  birds, and other items unique to the states and other U.S. jurisdictions also are
  presented.

INDEX .................................................................................................. 609

The Council of State Governments